

Managing flood risk in Camden

The London Borough of Camden flood risk management strategy



objectives:

In the level of risk affecting the residents and businesses of for areas at particular risk from surface water flooding at all partners, businesses and residents in Camden should be 3k

A holistic approach to flood management, seeking to deliver wider benefits.

level of risk

is from surface water flooding. Surface water flooding occurs of a rainfall event exceeds the capacity of the drainage of the two major flooding incidents in Camden in 1975 and 2002. of groundwater flooding which occurs when the water table reaches low lying areas.

from the Regent's Canal and the Hampstead Heath Ponds in the ponds the effects would be severe. Responsibility for Ponds lies with the Canal & River Trust and the City of London and is at no risk of flooding from rivers or the sea.

Camden North	Delivery of Project Appraisal Reports for Gospel Oak Hampstead
Camden North	Begin investigation of Royal Free Hospital flood risk
Camden North/ South	Complete modelling of Thames Water sewer system and South Camden
Camden West	Complete Project Appraisal Report for West Camden
Camden North	Complete consultation on preferred option of Hampstead
Camden North	Submission of Detailed Planning Application for Hampstead Ponds by City of London
Camden North	Finish assessment of Royal Free Hospital flood risk
Camden South	Maintenance of Primrose Hill siphon

Actions to manage risk

As well as taking specific action to remedy recognised flood risk, actions that are necessary for flood risk management such as pre increasing, improving our understanding of flood risk and ensuring respond should a flood event occur. Table 2.2 highlights the key been taken to achieve these goals and what more will be done.

Table 2.2 Actions to improve flood risk management

Area	Action already taken	Actions to
Understanding more about risk	<ul style="list-style-type: none"> Production of Preliminary Flood Risk Assessment Extended modelling of the borough 	<ul style="list-style-type: none"> Flood irrigation major network Production Flood Flood Flood
Recording and maintaining assets	<ul style="list-style-type: none"> Regular maintenance of assets that affect flooding 	<ul style="list-style-type: none"> Publications most significantborough Designs to ensure current

Is at particular risk

ing actions to mitigate the risk of flooding, Camden has been th, South and West.

the areas surrounding Hampstead Heath east of Spaniards ge, Gospel Oak, Dartmouth Park and Highgate).

st and South Hampstead as well as Kilburn.

large area starting in Belsize Park and Camden Town and going llborn and St Giles' Circus.

actions have been identified to manage the flood risk in the area. tions planned for each of these areas to reduce the level of ions are subject to funding being awarded through partnership

- Development of Multi-Agency

ve impact may have led to an increase in the risk groundwater

PFRA	Preliminary Flood Risk Assessment
CPG	Camden Planning Guidance
Terms	
Adoption (of SuDS and watercourses)	The process of taking ownership and associated responsibilities.
Asset record	A database of designated local floc of assets across Camden, available
Asset register	A database of designated asset information on each asset and c Management Authorities.
Designating (of flood or coastal erosion assets)	If an asset becomes 'designate or remove it without first consult management authority.
Drain London	A project by the Greater London Au Local Flood Authorities in London t around understanding flood risk.
Flood hazard map	Maps which show the flood exte and where appropriate the flow water flow for a particular rainfall
Flood risk management plan	A requirement of flood risk reguli each of the 10 indicative flood ri beginning in 2015.
Flood risk map	Map which shows the potential a particular rainfall event includir affected as well as infrastructure
Groundwater	All water which is below the surf direct contact with the ground o
Indicative flood risk area	10 large urban areas which have the largest cumulative risk of sur Camden is part of the Greater L Area.
Initial assessment	A high level study to determine \ be suitable for flood alleviation S Assessment is successful then each location will ha commission

It is rare in Camden but when it does occur the impact can be at everybody is prepared for it

raise our knowledge of where there is a risk of flooding so that at risk. Without that knowledge we cannot take action.

Individual property level where will be affected by flooding and at suggest we can.

ame of work to improve flood risk where practical affordable

strategy was the first step in engaging with residents about es will be consulted on through existing groups so as to ensure about what is planned and raise their concerns early on, in the oblem.

strategy itself, all planned schemes will be consulted on through re that people are able to hear about what is planned and raise e context of addressing the problem.

Environmental and social benefits

Environmental activity and the strategy needs to support both unsustainable development i.e. development which recognises the lic and environmental needs and ensure that it can satisfy the sure that future generations can also look forward to the same

by national plans such as the Water Framework Directive and the sment (SEA) directive, as well as local plans such as Camden's lan (2011-2020) Green Action for Change.

- 3) Decisions on where local resources are focused should be evidence-based against clear criteria.
 - 4) Improving the level of knowledge about flood risk across all sectors which needs to be continued.
 - 5) No single organisation can effectively manage flood risk alone from public agencies, the private sector and households.

4.3 Why are we doing this?

Camden was fortunate to avoid the national floods of 2007, which homes and businesses across the UK and caused £3 billion worth a serious risk flooding is. After the 2007 floods, the Flood and Water Management Act was introduced to provide legislation for the management of risks and coastal erosion

lement Act, 2010, gave the Council strategic responsibility for flood risk management through. This Flood Risk Management Strategy (FRMS) explains how all stakeholders will manage flood risk. It identifies the likelihood of flood risks and the responsibilities all stakeholders have to manage it. It also states the risk of flooding in areas at greatest risk.

strategy will help to reduce the risk of flooding but cannot stop
floods. It is important that all residents, businesses and
f their responsibilities. Information about their responsibilities will
and can be found in Appendix C.

yes

are as follows:

on the level of risk affecting the residents and businesses of

for areas at particular risk from surface water flooding

4.4 Supporting the environment

at all partners, businesses and residents in Camden should be
holistic approach to flood management, seeking to deliver wide
benefits.

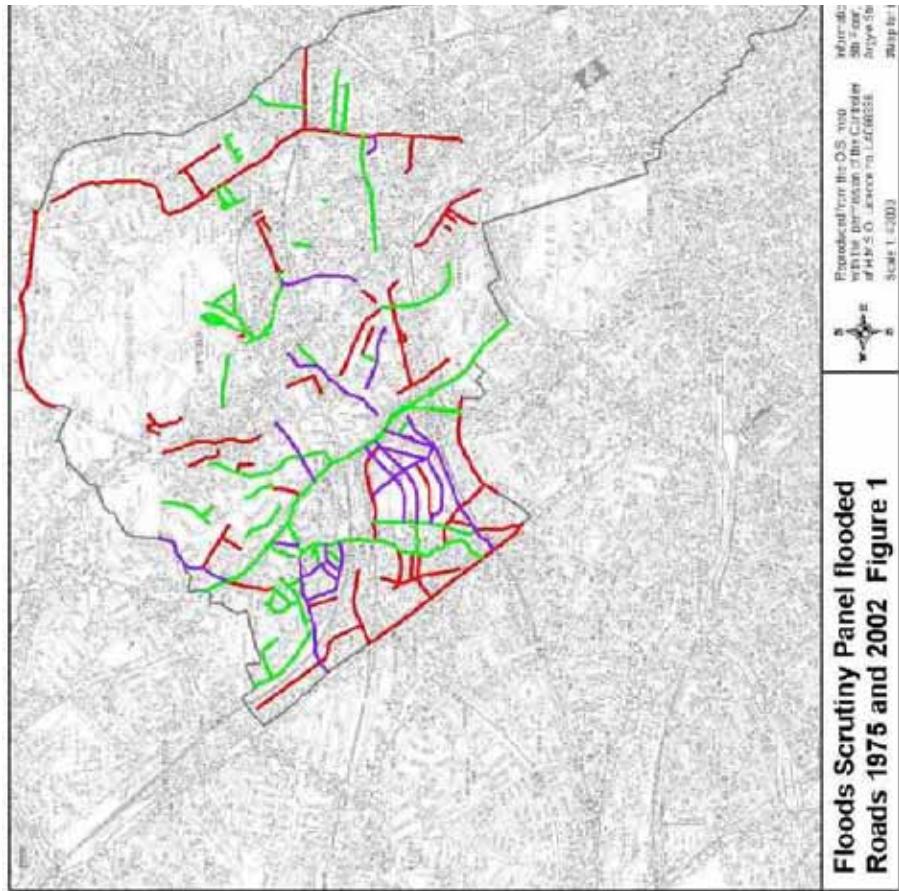
Flood risk management is an environmental activity and the strategy local and national plans for sustainable development (i.e. developing interlinking of social, economic and environmental needs) and ensuring needs of today while making sure that future generations can also

stakeholders have been involved:

S
/Transport for London
on
roughs

The 1975 flood was caused by a severe storm between 5.30pm - 1975. It caused extensive flooding in West and South Hampstead, Kentish Town, Belsize Park and Camden Town. It was the heaviest rainfall event since records began for this part of Camden, with 1½ hours. The drainage capacity of drain pipes, road gullies and with the volume of surface water runoff involved.

Fig. 5.1 - Map of flooded roads in 1975 and 2002 floods



w of stakeholders' responsibilities. The responsibilities of
be published on the Camden website.

with stakeholders on project appraisal reports

studies for flood alleviation schemes for Hampstead Town
the potential risk of surface water flowing off Hampstead
s south of it. While this would only happen in an extreme
al impact is significant enough for it to be worth investigating
ion could take place.

ity study, we have worked with the following stakeholders:

Corporation which is responsible for the Hampstead Heath
ans for changes to the ponds have fed into the feasibility

manages the London Overground line which would be
his event

n is providing important information about the drainage

ency, which has expertise in flood risk management and
the scheme

ich is advising on ensuring any changes preserve the
outh Park Hill conservations areas
arties together early on in the development of the plans,
entify potential problems as well as opportunities to link the
rojects in the area. This gives us the confidence that, when

The 2002 flood was less severe but still saw 60mm fall in just unc
evening of 7 August 2002. This rainfall event had a 1% chance of
in 100 year return period. The resultant flooding inflicted consider
residents and their homes, public services and facilities, and priv
the flooding occurred north of the Euston Road, and primarily in V

important that any significant flood events are fully investigated as

its such as 1975 and 2002.
oding in Camden is uncertain and more information is required
of it. Groundwater flooding occurs when the water table rises
undates low lying areas. There are a small number of recorded
oding in basements and cellars. This has become more prevalent
infall of 2012-13 but much of it may still be unrecorded. The
lished a map of areas most susceptible to Groundwater (Map 4
re have been several reports of flooding in areas not included in

r main pipes bursting, causing flooding as happened in July
These are not caused by rainfall events and are the responsibility
ain the water supply network in Camden.

s of water

In rivers or the sea, Camden does have a number of water bodies
ne Regent's Canal is owned by the Canal and River Trust (see
dentified as low risk in the Camden Multi-Agency Flood Plan.

n Islington is a covered service water reservoir owned by Thames
sk to Camden residents if there was a breach. Thames Water has
Maiden Lane to be low. It is regularly checked and should any
afely and rapidly emptied before any off site response is required.

s consist of two chains of earth banked reservoirs and ponds
th and are predominately owned by the City of London
itage. All are managed by the City of London Corporation, except
hgate Chain which are managed by English Heritage.

Corporation has identified that there is the potential for significant
nt that one of the major dams on either of the chains were to
site emergency plan has been developed by the City of London
reduce this risk is currently being considered by the City of
20.

ld a number of rivers including the Fleet and the Tyburn running
orated into the sewerage system in the 19th century. More
t rivers can be found on the website www.camden.gov.uk.

Modelling surface water flood risk

We have commissioned extensive modelling to fully understand the factors that contribute to flooding in the borough. This is not detailed enough to determine which areas will be affected, but can be used to identify areas where we should focus. We always be factors that cannot be captured on a model which will be accurate to property level.

This modelling process was begun by Drain London, the GLA procured a detailed understanding of surface water flood risk in Greater London. Drain London completed the Preliminary Flood Risk Assessments and Surface Water Manager for the borough. This process helped provide a consistent baseline across London. Camden has now expanded on with its own detailed modelling (see the Flood Risk in Camden).

In addition to this modelling, Camden will be undertaking work to update the Flood Risk Regulations 2009. Camden completed the Flood Risk Assessment in December 2011. As part of the work to develop the Flood Risk Assessment, Greater London was identified as one of the 10 major zones in England.

As a result, Flood Hazard and Flood Risk Maps for Greater London will be published by December 2013. Camden is in discussion with the Environment Agency and will agree both the information shown and the level of detail they are published.

There is also a requirement for a Flood Risk Management Plan for Camden to be published in December 2015. The Department for Environment and Climate Change has been consulting on how this should be produced and will publish the Flood Risk Management Plan in 2013.

Fig 5.2 Model of a 1.33% probability

Fig 5.2 Model of a 1.33% probability



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onsibility to produce a flood investigation report for any reports

nding the source or responsibility of the flood (e.g. it is not due to internal flooding of a property or damage caused by a burst pipe)

Action must be taken by the responsible parties and we cannot force action. However the investigations can act as a catalyst for change.

Flood Investigation Reports will normally be published on our website following an incident being reported to us. However, there may be cases where they are extended (e.g. widespread flooding across the borough).

6. Delivering flood risk alleviation solutions

There is no obligation on any organisation to deliver flood defence residents or businesses that are at risk of flooding.

New developments should be designed to be resilient to major flooding. While there may be limited government support for flood mitigation schemes in the private sector, there is limited central government funding available for mitigation projects when there is a strong benefit to cost ratio.

6.1 Funding flood risk alleviation schemes

DEFRA plans to spend £1 billion over 4 years (2011-2015) on a cap system called Partnership Funding whereby all flood risk alleviation fixed subsidy based on the benefits delivered by the scheme. This was increased by a further £120 million.

In order to access this funding, the Council must apply to the Env Regional Flood and Coastal Committee with schemes to reduce f

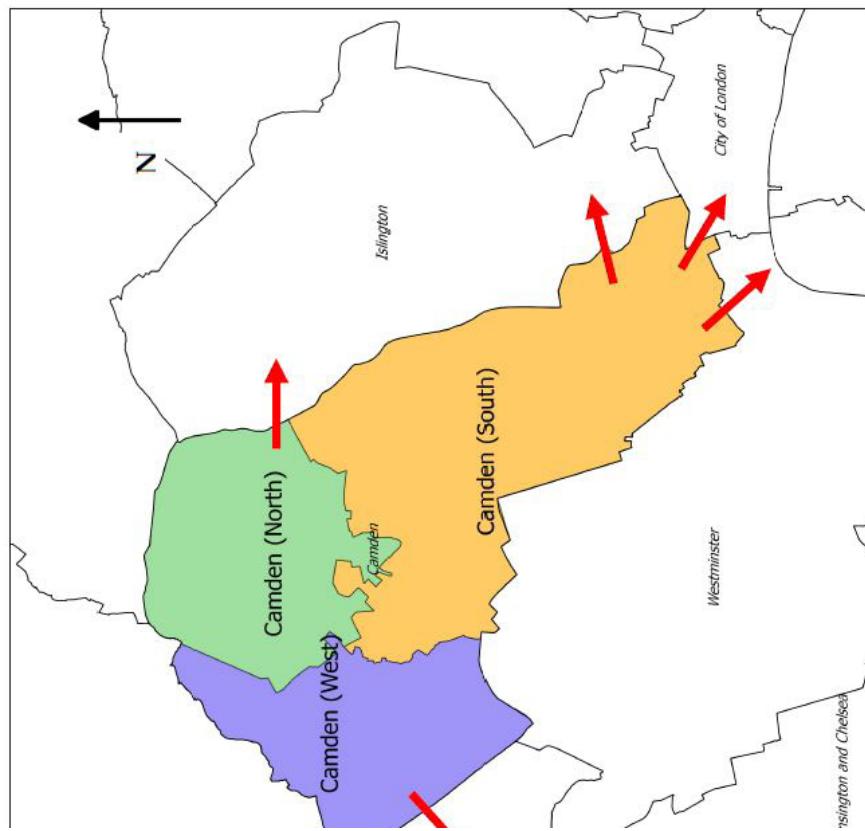
If the funding provided is enough for the scheme to go ahead, the funding is required then the Council will either have to reduce projects or find alternative sources of funding. Alternative sources of funding include private and businesses that would benefit from the scheme, Thames Water fits with their plans to alleviate flood risk from sewer flooding or there is a fund that all local authorities in the Thames region pay into.

The purpose of the partnership funding model is to promote further simply have a greater number of accessible public funding sources to encourage communities to take more responsibility for the flood risk to deliver more benefit by encouraging total investment to increase DEFRA alone can afford.

Id (i.e. Hampstead Village, Gospel Oak, Dartmouth Park and Haversstock Hill area)	Hampstead Town
Holborn and St Giles' Circus. Camden West covers West and Kilburn.	Hampstead Town
Mansfield Road area	Gospel Oak
Gordon House Road area	Gospel Oak
York Rise area	Highgate
St. Albans Road area	Highgate
Highfields Grove area	Highgate
Dartmouth Park Hill area	Highgate

Id (i.e. Hampstead Village, Gospel Oak, Dartmouth Park and Haversstock Hill area) covers a large area starting in Belsize Park and Camden Town and Holborn and St Giles' Circus. Camden West covers West and Kilburn.

6.3 Flood areas and flows into neighbouring boroughs



6.3.1 Gospel Oak

The Gospel Oak area was subject to surface water flooding in 1998. The council identified the Gospel Oak area as the highest risk area in North C. The council produced preliminary work for flood mitigation scheme showed that, due to the flood relief sewer constructed in 1987, the reduced. While there is still some residual flood risk in the area, it is originally believed. This is confirmed by the lack of significant flooding nearby South End Road was heavily flooded.

Due to the reduced number of properties at risk, a flood alleviation based solely on the number of properties. However the London Overground and Significant risk bands. Flooding is generally caused by direct surfaces generating relatively high surface runoff velocities over low points.

6.3.2 Hampstead Town

This area covers a range of different locations to the west and south. Enhanced modelling estimates large numbers of properties may fall into overtopping or breaching. The Royal Free Hospital is a piece has been recognised as being at risk from flooding.

Five different locations have been identified as having flood risk areas for the Project Appraisal Report which was completed in spring 2012 at schemes involving embankments, Sustainable Drainage Systems and

1 schemes in Camden North

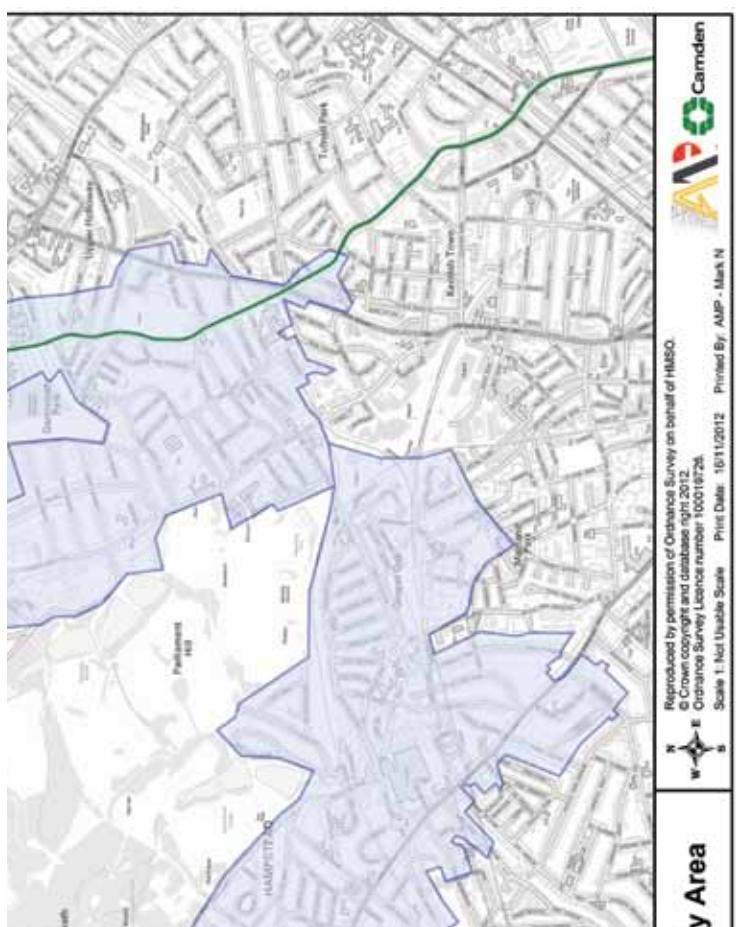
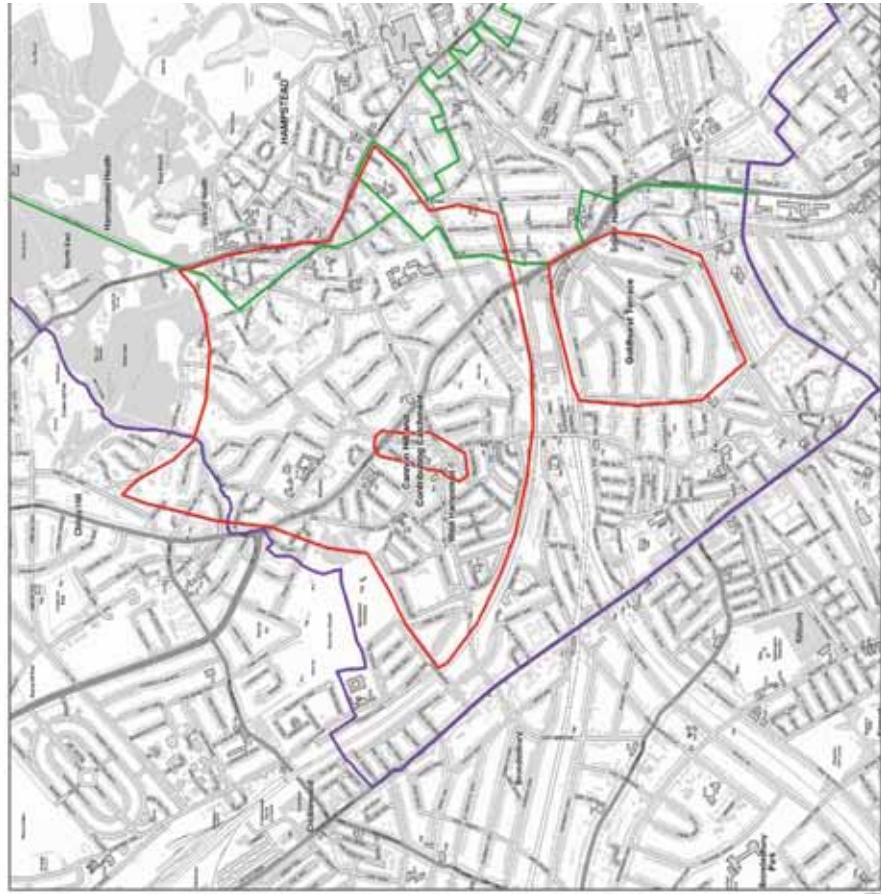
place in the north of the borough is surface water flooding. There is a risk that, in an extreme rainfall event, water will rush through flooding at the bottom.

Five different locations have been identified as having flood risk areas for the Project Appraisal Report which was completed in spring 2012 at schemes involving embankments, Sustainable Drainage Systems and

have substantially reduced flood risk in the area.

An Initial Assessment was commissioned to look at potential flood West and assess those which required action. They identified two Hampstead and West Hampstead.

Figure 6.3 Camden West proposed PARs study area



ard to the east of Hampstead Heath. There are records of flooding area of significant flood risk. Detailed modelling of the flood risk is now under way by the Thames Water sewers. Thames Water expects by July 2013, after which point modelling can begin. This will help to ascertain more accurately the level of risk.

Hampstead Heath Ponds

In Camden section, the Hampstead Heath Ponds pose a risk to the impact of the Hampstead Heath. While the event is unlikely and the City of London extremely severe, this event is unlikely and the City of London to improve the ponds defences to ensure that the chances of further. The City of London Corporation published a review in its preferred option from November 2012 to February 2013. It on permission in 2014.

South Hampstead experienced surface water flooding in 2002 and records of sewer flooding from 1987 although all but one of them alleviated by subsequent work.

West Hampstead also experienced surface water flooding in 2001, no recorded sewer flooding incidents since 1991. The area around Lymington Road are areas of particular concern where surface water may occur, and with several of the roads contributing to these locations.

- Reaching the same level of flood risk as the north of the borough, of properties in Belsize and Kentish Town were affected in the area shares a catchment with parts of Islington and the City of London and links that need to be made with neighbouring boroughs to mitigate detrimental effects in Islington and the City of London.

Commissioned to look at potential flood risk locations in the south those at risk. In the south of the borough only the Primrose Hill area significant risk. Royal Parks have already implemented flood risk at Primrose Hill Park and our engineering department the intersection of Fitzroy Road and Chalcot Road in 2011/2012. This risk is the inverted siphon under the Grand Union canal along the Regent's Canal, which has previously resulted in flooding. An asset register and updates on its condition and maintenance from Thames Water.

outh were identified as either being at serious risk of flooding or to flood risk in other areas. The Regent's Canal will be added to the asset register as deemed necessary for this point although the Council will look to include Sustainable Drainage Systems (SuDS) into any new developments.

Significant areas of Camden drains into the former Fleet River, incorporated into the Fleet sewer. Overloading of this sewer during a 30 year rainfall event could result in flooding in Farringdon Street and New Bridge Street in the City of London. Actions in Camden which minimise the risk network will assist in reducing flood risk in neighbouring areas, the incorporation of sustainable drainage systems (SuDS) into the public realm.

ding or the risk of flooding be revealed, the plans for the south of ed.

- Responding to flood incidents

- Funding and delivering flood mitigation schemes
- Approving new developments

7.1 Recording and maintaining assets

Flood risk assets refer to all structures or physical features that have an effect on flooding in an area. These include everything from the Hampstead Heath Flood Risk Management Scheme to what constitutes a flood risk Appendix D.

The recording and maintenance of flood risk assets is an important management because well maintained assets, such as drainage, flows are directed away from buildings and important local infrastructure.

Well maintained assets cannot prevent flooding happening but they have a 3.3% chance of happening in any one year. When a rainfall is more probable than this, such as the 2002 floods, they are likely to overflow.

Asset register and record

As the LLFA, the Council is obliged to establish and maintain a register of features which are likely to have a significant effect on flood risk if available for inspection at all reasonable times. We must also provide ownership and state of repair of each asset, which is not publicly available. The LLFA must determine the criteria for deeming an asset as having an effect on flooding. The Council is required to keep a register of assets which have an effect on flooding.

- Of such significant size that its failure could cause drainage problems
- Located within an area considered to be at a relatively high risk

The register stating the key assets in the borough will be published and will be updated annually with new assets and changes in ownership. The record will be shared with all the organisations which have contributed to it.

Maintaining assets

In which gullies are cleansed is based on best practice data which has identified the gullies in known flooding areas. A blocked gully would have a serious impact, for instance at a report of a blocked gully is made, the team will respond to the problem.



In which gullies are cleansed is based on best practice data which has identified the gullies in known flooding areas. A blocked gully would have a serious impact, for instance at a report of a blocked gully is made, the team will respond to the problem.

- **Damaging or Dangerous flooding** - This is flooding that endangers infrastructure causing damage or is flowing at such rates as to people.

Preparation for responding to “damaging or dangerous flooding” planning’. Emergency planning is the general term for the work that emergency services (i.e. fire and rescue, police and ambulance services) and the Council does in preparing plans and procedures for dealing with events that might affect large numbers of people. It has two main elements:

Response to a major flooding incident

In order to prepare for a flood event, the council’s Emergency Management Team works with the local emergency services to produce the Camden Multi-Agency Plan (Appendix A) which provides a co-ordinated multi-agency response to reduce the impact on the public.

The Met Office’s national severe weather warning service provides information about hazardous weather to the public.

There are two categories:

- Warnings which indicate the risk of severe weather over the next 48 hours.
- Alerts which indicate the risk of severe weather during the next 24 hours.

These warnings are available on the Met Office website www.metoffice.gov.uk. Warnings are for broad areas and there is very little warning time for individual households. Due to the uncertainty and very short timeframe little the Council can do other than to be ready to respond to any flooding in areas where flooding is taking place.

In a flooding event, overall responsibility for activating the flood plan rests with the London Borough of Camden Emergency Management team. Upon activation, organisations would be notified and they would decide on the level of flooding.

In a major rainfall event, the ability of local emergency services to respond is limited and will focus on preservation of life. In major flood events who are vulnerable and cannot help themselves through family or friends, the Council will provide temporary shelter in respite centres.

Flood incidents

will require a co-ordinated response through a specifically established Group which will determine local strategies in recovery, prioritising resources appropriately so that the community returns to normal. Council will take the lead role in chairing and managing the recovery.

7.3 Approving new developments

It is vital for good flood risk management that new developments and do not increase it elsewhere. Planning policy is led by the Council planning authority. The Environment Agency and Thames Water are involved on very large sites.

Planning policy

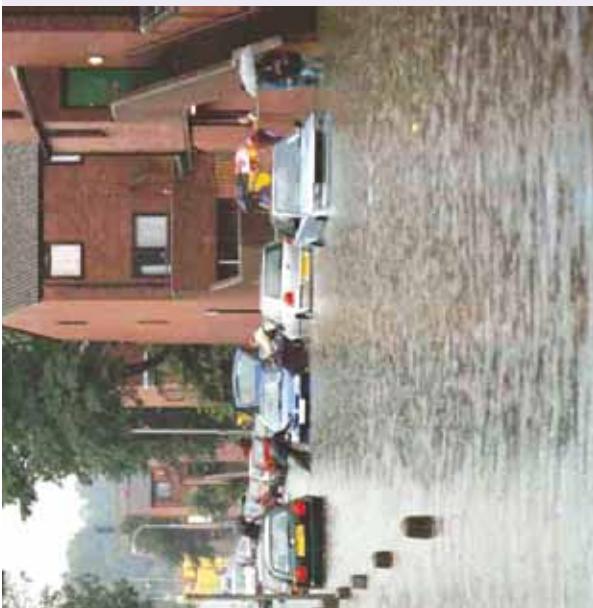
Core Strategy Policy CS13 of Camden's development plan, the London Framework, states that we will require all development to take into account the effects of, and adapt to, climate change and encourage all development to meet highest feasible environmental standards that are financially viable. Occupation by ensuring buildings and spaces are designed to cope with the effects of, climate change.

We will require major developments or development that increases surface flooding to adequately manage the increases in surface water or surface flooding. Development will also be required to take account of known sewer flooding and appropriate mitigation measures to avoid increased downstream flooding. Where possible, they should look to reduce the flood risk.

In particular, developments in areas which have been identified as being at risk of flooding must be designed to cope with storm events with a return period of 1 in 100 years (including an appropriate allowance for climate change). This is in order to limit the flooding of, and damage to, properties.

Camden Planning Guidance (CPG) has been prepared to support the Development Framework (LDF). This guidance forms a Supplementary Planning Document (SPD) which is an additional material consideration in planning decisions and lightwells) and CPG 3 (Sustainability) provide further information on flooding as well as how to minimise the risk of flooding within developments.

Residents could not get through to the council on an answering machine because the Emergency Services were inundated with telephone calls. There was also an issue in granting free bulk rubbish removal. However, once the problem was appreciated by the Environment Department, a grant of £10,000 to the Council.



Dealt with 245 calls that evening. It used its 'Batch' system which allows it to prioritise life threatening calls and deal with them rapidly. The police were only required to attend to a small number of calls to the London Fire Brigade. The rain had stopped, the crew lifted a manhole cover on the Hazel Gardens and used a ceiling hook to clear a blockage, after fall rapidly. The police were only required to attend to a passed on over 120 calls to the London Fire Brigade.

A single crew and their vehicle worked through the night to clear debris deposited by the floods. The housing association responded quickly to a large number of problems in the two most affected areas, Gospel Oak and Hampstead; repairs officers at Hampstead issued 75 instructions to contractors in the period 7 - 14 July works to be undertaken.

Residents could not get through to the council on an answering machine because the Emergency Services were inundated with telephone calls. There was also an issue in granting free bulk rubbish removal. However, once the problem was appreciated by the Environment Department, a grant of £10,000 to the Council.

considered. This approvals process will be separate from the Plan. In order to ensure flood risk does not increase, developers will need to use green roofs, permeable surfaces and storage tanks. If these sit on the property then they must be 'adopted' and maintained by the owner of the single property, then it is the responsibility of the property owner to take these new powers have not yet been enacted. However, DEFRA implementation timetable in 2013. Once confirmed, information will be available on our website. We will explore the possibility of working with other neighbouring authorities and resources.

We are required to consult the Mayor of London on planning applications for developments of strategic importance. The Mayor is able to overturn our decisions cannot overrule a SuDS Approval Body decision.

CPG1 states that Planning Permission will not be granted for buildings less than 50% of the frontage area should DS are particularly appropriate in the parts of the borough north has predominantly clay soils.

4 (CPG4) explains the Council's policies on basements and the Council will only permit basement and underground development and natural environment and local amenity;

Basements should produce a site specific Basement Impact Assessment relating to these issues. These assessments must be carried out by either a Chartered Engineer (CEng) or Chartered Environment Management (CIWEM) qualification. Assessments should be carried out by a Hydrogeologist with a Chartered Geologist (CGeo)

DP27, the Council will not allow habitable rooms and other habitable flats and other underground structures in areas at

K Assessment

Council is required to produce a Strategic Flood Risk Assessment or the Local Development Framework. We produced a joint North London Waste Partnership in the North London Waste Partnership.



Case study – King's Cross Central

The King's Cross Central development by Argent St. George is the largest area of urban redevelopment in Europe covering 47 acres, 50 new buildings and an area where 45,000 people will live, work and study. With this many people and its proximity to critical infrastructure it is crucial to ensure that flood risk is not increased by the development.

The drainage system has been designed to ensure that there water ponding in a rainfall event with a 0.03% chance of happening and, in more extreme events, areas such as roads and car parks

Appendix A: Guide to relevant documents

National documents

1. National Strategy for Flood and Coastal Erosion Management
2. The UK Climate Change Risk Assessment
3. National Planning Policy Framework

Regional documents

4. North London Strategic Flood Risk Assessment
5. Managing risks and increasing resilience: The Mayor's climate
6. London Strategic Flood Framework

Local documents

7. Preliminary Flood Risk Assessment
8. Surface Water Management Plan
9. Local Development Framework
10. Green Action for Change
11. Camden Multi-Agency Flood Plan

Appendix B: Guide to related legislation

1. The Climate Change Act 2008
2. The Civil Contingencies Act 2004
3. The Strategic Environmental Assessment (SEA) Directive 2001
4. The Land Drainage Act 1991
5. The Water Framework Directive 2000
6. Reservoirs Act 1975
7. The Water Industry Act 1991
8. The Highways Act 1980

Publication of Asset Register d Hampstead Approval Body	May 2013 (Completed)
ounce implementation timetable for SuDS od risk and hazard maps	June 2013 (tbc)
blication of advice to residents on Camden Council bsite	June 2013
mit appropriate local data to be incorporated into od risk and flood hazard maps	June 2013
gin investigation of Royal Free Hospital flood risk	June 2013
mplete modelling of Thames Water sewer system in hgate and South Camden	July 2013
mplete Project Appraisal Report for West Camden	September 2013
complete consultation on preferred option of ampstead Ponds	September 2013
etermine whether new Strategic Flood Risk essment for Camden is required	September 2013
lish Flood Hazard and Flood Risk Maps	December 2013
bmission of Detailed Planning Application for mpstead Heath Ponds by City of London	February 2014
ish assessment of Royal Free Hospital flood risk	March 2014
lish London SuDS Guidance	March 2014
ommence SuDS Approval Body	April 2014 (tbc)

Management

The National Strategy for Flood and Coastal Erosion Management required by the Flood and Water Management Act 2010. The Environment Agency responsible for delivering it and produced the first strategy in June 2011.

The overall aim of the strategy is to ensure the risk of flooding is managed by using the full range of options in a co-ordinated way to provide a framework so that all sources of flooding as well as coastal erosion are managed in a co-ordinated way. It is designed as a resource for all the risk management partners across England as well as other stakeholders.

It sets out a series of high level principles which all risk management partners will apply when making difficult decisions around flood risk management.

- **Community focus and partnership working-** This includes giving a bigger say in what action is taken, ensuring that decisions at an appropriate level and guaranteeing that risk is managed in a consistent way across authority boundaries through strong partnership working.
- **A catchment and coastal “cell” based approach-** This ensures that other areas downstream of the catchment or coast are fully considered.
- **Sustainability-** Flood risk and coastal erosion management is achieved by managing risks in ways that take account of economic, social and environmental factors and the whole-life costs of any investment.
- **Proportionate, risk-based approaches-** Because it is not always environmentally feasible to prevent flooding and coastal erosion, a management approach is required to target resources to those areas where the greatest effect can be achieved.
- **Multiple benefits-** FCERM can bring significant economic, environmental and social benefits such as contribute to regeneration and economic infrastructure and transport links. It is important that these benefits are taken advantage of in any flood risk management schemes as they will have a positive impact on the natural or historic environment.
- **Beneficiaries should be encouraged to invest in risk management measures**
 - coastal erosion risks are managed the benefits achieved are likely to lead to personal or private gain through the protection of specific assets.

Types to be recorded on register

- off Camden North
- off Camden South
- off Camden West
- risk

- through building, maintaining and improving flood and coastal structure and systems to reduce the likelihood of harm;
- **their own risk** through increasing public awareness of the risk with people at risk to make their property more resilient and measures;

on, warning and post-flood recovery working closely with the resilience Forums.

Change Risk Assessment

Assessment consists of a Government Report and an Evidence bid before Parliament on 25 January 2012. The Evidence Report opportunities for the UK, arising from climate change, over the Environment Report outlines the UK Government's views on the main Report.

of the Climate Change Act 2008 which requires:

the risk assessment (CCRA) that must take place every five years; **programme** (NAP) which must be put in place and reviewed by the Government's objectives, proposals and policies for identified in the CCRA;

powers (not applicable in Northern Ireland) which enable the Secretary authorities" to prepare climate change adaptation reports.

essment looks at over 100 risks from a number of disparate where decisions need to be made in the near future (i.e. the next impact on five sectors: Agriculture and Forestry, Business, Health Infrastructure and the Natural Environment. It does not consider baseline more reliable.

relate to flooding are:

pacts on high quality agricultural land due to flooding and coastal erosion.

out for UK businesses due to an increase in supply chain
vtrama avante

- Scouring of road and rail bridges.
- Damage to property due to flooding and coastal erosion.
- Flooding and coastal erosion impacting on key coastal habitat services (including the extent of beaches and nature sites for t

3. National Planning Policy Framework

The National Planning Policy Framework is a new document published for Communities and Local Government in March 2012. It consolidates Statements into one document with additional technical guidance

The key section on flooding states that inappropriate development should be avoided by directing development away from areas at low risk. Development is necessary, they should be designed to make the risk without increasing flood risk elsewhere

It states that local plans should be supported by Strategic Flood I a sequential, risk-based approach to the location of development possible, development in areas of potential flood risk to people as necessary, to manage any residual risk, taking account of the impact should be done through the Sequential Test, which is explained in the guidance.

Although the NPPF focuses mainly on the risk from river and coastal new iterations of the Strategic Flood Risk Assessment to include well and for this to be considered in future site allocations.

Regional documents

4. North London Strategic Flood Risk Assessments

The North London Strategic Flood Risk Assessment was produced by the Waste Partnership in 2008 which consists of the London Boroughs Enfield, Hackney, Haringey, Islington and Waltham Forest.

The Primary aims of the SFRAs were:

- Identify the areas within North London that are at risk of flooding identified in table D1 in PPS25 , and within Flood Zone 3, the 'vtrama avante'

or assessing the merits of potential development allocations and risk assessment, taking into account the flood risk uses (table D2, PPS25)

ns for dealing with the range of flood risks and provide guidance monitoring and review methods
on from the Environment Agency, the North London Boroughs, Thames Water but was produced before the Drain London not have the most up to date flood maps and should be used in later Management Plan and the maps in Appendix D.

Ind increasing resilience: The Mayor's adaptation strategy

ned a Climate Change Adaptation Strategy in October 2011. It also at drought and overheating. The aim of the Strategy is to climate change on London and to prepare for the impacts of weather to protect and enhance the quality of life of Londoners. mes law, a new London Environment Strategy will replace this with the other statutory strategies and plans concerning the is required to publish under the GLA Act (1999).

tions detailed in Figure A.1 to be taken by London Boroughs ondon with regards to flood risk.

predict and manage flood risk	Lead	Partners	Dates
In the Environment Agency, s to improve the mapping of k from all sources of flooding flood risk for all flood sources. m will develop a surface land which identifies and	GLA	EA, LRP, TfL, MPS, Boroughs	On-going
The Mayor will then encourage the boroughs and	Drain London	Boroughs	Winter 2014

To enable coherent cost-effective working

- | | |
|--|------------|
| 3.5. The Mayor will maintain the Drain London Forum as a mechanism to facilitate information exchange, project identification and development. | GLU |
| 3.6. The Mayor will encourage each borough to form a cross-departmental flood group | GLU |
| 3.7. The Mayor will work with Thames Water, the Environment Agency and the boroughs to trial an intensive urban greening retrofitting pilot project to manage surface water flood risk. | GLU |
| To prioritise flood risk management actions we need to identify tr communities and critical assets | GLU |
| 3.8. The Mayor will work with the London Resilience Partnership and the London Climate Change Partnership to identify and prioritise critical infrastructure and vulnerable communities at flood risk. | GLU |
| 3.9. To reduce the risk of local surface water flooding, the Mayor will work with TfL, the London boroughs and Thames Water to review their drain and gully maintenance programme, particularly in high-risk areas. | GLU |
| To raise individual and community-level awareness and care | |
| 3.10. The Mayor will work with the Environment Agency to increase the number of Londoners signing up to the Floodline Warning Direct scheme and to raise awareness of the measures that individuals and communities can undertake to reduce the risks and manage the consequences of flooding. | EA |
| 3.11. The Drain London Forum will identify two communities at significant flood risk and work with them to develop bespoke community flood plans to build their capacity to manage flood risk. | Dra
Lor |

British Transport Police	Health Protection Agency
London Ambulance Service	London's Business Community
London Fire Brigade	London Councils
Association of Train Operating Companies	London Coroners
City of London Corporation	London District Military
Met Office	London's Faith Communities

within London. The framework also covers the “pre-flooding” or meaning that it can be activated prior to any impacts occurring activated in preparation even if impacts do not occur. The reason framework in place is due to the complex nature of flooding and requiring a comprehensive and often sustained response from a

to London responders, before, during and after a significant

mechanisms for invoking a London-wide response

guidance about warning the public before, during and after a flood, and what measures should be taken at each stage of a flooding incident.

The London Strategic Flood Framework sits between the Multi-national Flood Framework

Local documents

7. Preliminary Flood Risk Assessment

The preliminary flood risk assessment is a statutory document under the Flood Risk Management Act 2009. This legislation requires that Lead Local Flood Authorities carry out a preliminary assessment report in relation to flooding from surface ordinary watercourses in its area.

The PFRA is a high level screening exercise based on already available historic flooding and modelling for potential future flooding.

The PFRA was delivered as part of the wider Drain London project the delivery of Surface Water Management Plans (SWMP) and PRAs for each of the thirty three London Boroughs: Group 3 which consisted of Hammersmith & Fulham, Kensington Camden, Islington and the City of London. A specific consultant \ PFRA and SWMPs for all of these boroughs as they were recognisable

The PFRA was delivered to the Environment Agency for approval in December 2011 on their website here <http://www.environment-agency.gov.uk>

The study used Environment Agency maps which identified Great Surface Water Flood Risk Areas within England. It was by far the largest area identified as being potentially at surface water flood risk in an area with a 0.5% chance of happening in any one year. This includes approxi-
[planning/135542.aspx](#).

Level of detail in plan

Limited local detail

Emergency Framework

Strategic Flood Framework

management strategy for a particular area. Lead Local Flood Authorities will produce them in order to better understand their surface water management strategies.

Management Plan was completed in July 2011 as part of the Surface Water Management Plan will be published on the website of the strategy in summer 2013.

objectives:

Establishing of surface water flood risk in and around the London, taking into account the challenges of climate change, urban change and increasing urbanisation in London;

Identify Critical Drainage Areas, including further definition zones and mapping new areas of potential flood risk (see

Functional recommendations for surface water

improve emergency and land use planning, and enable better flood protection investments;

Stakeholder partnerships between key drainage stakeholders to culture of data, skills, resource and knowledge sharing, and closer boundary working opportunities;

Work with stakeholders to raise awareness of surface water issues and assets, and agree mitigation measures and actions;

Take a real change on the ground rather than just reports and assessments and stakeholders take ownership of their flood risk and commitment of the recommended measures and actions;

grouped as follows:

ships actions to communicate risk internally or externally to LLFA related partnerships

ment Act (FWMA)/Flood Risk Regulations (FRR) duties and FRR and FWMA – Refer to Appendix A of the LGA ‘Preliminary development of the Local Strategy for Flood Risk Management’ requirements.

The Local Development Framework (LDF) is a collection of planning documents with national planning policy and the Mayor's London strategy for managing growth and development in the borough, including jobs and infrastructure will be located.

It consists of a core strategy, development policies, a Site Allocation Plans, a Proposals Map and the North London Joint Waste Plan (London Strategic Flood Risk Assessment).

The Core Strategy Policy CS13 focuses on 'tackling climate change and higher environmental standards'. This includes ensuring buildings cope with, and minimise the effects of, climate change.

It also states that Camden will minimise the potential for surface water development to avoid harm to drainage systems and prevent or reduce down-stream flooding, especially in areas up-hill from, and in from surface water flooding.

The development policy **DP22 – Promoting sustainable design** states that the council will require development to be resilient to climate change adaptation measure off and including pervious surfaces to enable water to infiltrate the shrinking and flooding.

In addition **DP23 – Water** requires developments to reduce their pressure on the combined sewer network and the risk of flooding and rate of run-off and waste water entering the combined storm through capturing, retaining and re-using surface water and grey as other methods. It will also ensure that developments are assessed downstream groundwater flood risks in areas where historic underground to have been present.

Finally **DP27 – Basements and lightwells** states that in determining basement and other underground development, the Council will consider scheme's impact on drainage, flooding, groundwater conditions and appropriate. The Council will only permit basement and other structures that do not cause harm to the built and natural environment and does not result in flooding or ground instability. The Council will not permit inclusion of habitable rooms and other sensitive uses in areas prone to flooding.

limate

improving green spaces and involvement in gardening and food

growing climate

nifies “less risk of flooding” explicitly as one of its key outcomes.
can also help achieve other outcomes:

plains the risk to residents and their personal responsibilities and
that more residents, organisations and communities are informed
in helping us adapt to a changing climate. For instance, the use
aterials which allow water to soak into the ground rather than

as areas where flood water can run to in extreme rainfall events
; case and the available funding for better ‘cool’ zones such as
the public realm.

vesting can reduce the demand of households and businesses
;e decrease the impact of water shortages.

Approval Body will ensure more buildings are designed and
e changing climate.

city, improving green spaces and lening and food growing.

good opportunities for helping environmental policies. They can
ckle urban heat islands (the phenomenon whereby inner cities
rounding countryside) and provide opportunities for communities
ning and food growing.

tant for flood management. In extreme rainfall events, there
er for the drainage system to cope with and areas where the
need to be identified. Open green spaces are a very effective
face water and by creating wetlands can potentially improve
of those green spaces. An additional benefit of designing
iversity is that local residential groups may be happy to take on

or events require it.

The following organisations were consulted in the development of

London Borough of Camden	London Ambulance Service
London Fire Brigade	Camden Police
Environment Agency	Thames Water
Royal Free Hospital	University College London Hospital

- The Camden Multi-Agency Flood Plan has the following objective
- Provide a framework for response activities.
 - Manage the wider impact of borough flooding events to reduce communities, utilities and environment.
 - Manage precautionary actions to preserve life for the highest risk.
 - To prioritise the identification and required responses to protect community.
 - To support the Environment Agency in the provision of warning risk although that has no direct application within the geographical area.
 - Provide accurate and timely information to public and local authorities.
 - Prepare key parts of the community susceptible to flooding the area and information.
 - Provide a framework for recovery activity to support the recovery of business.

5. The Water Framework Directive (2000)

This is the most substantial piece of European Commission water legislation to improve and integrate the way water bodies are managed. It came into force on 22 December 2000 and was transposed into the United States must aim to reach good chemical and ecological status in by 2015.

The Water Framework Directive establishes new and better ways for rivers, lakes, groundwater, transitional (where freshwater and sea waters). It is designed to:

- prevent deterioration in the classification status of aquatic ecosystems;
- achieve at least good status for all waters. Where this is not possible, it must be achieved by 2021 or 2027;
- promote sustainable use of water as a natural resource;
- conserve habitats and species that depend directly on water;
- progressively reduce or phase out release of individual pollutants that present a significant threat to the aquatic environment;
- progressively reduce the pollution of groundwater and prevent pollutants; and
- contribute to mitigating the effects of floods and droughts.

To deliver this, the Environment Agency has embarked on river basin planning with the aim to develop new and better ways of protecting the water environment. It is important that measures to manage local deterioration of water bodies and should consider opportunities to do so in conjunction with local flood risk management.

use the consideration of environmental issues during decision documents such as plans, programmes or strategies. The environmental effects that are likely to result due to the programme or strategy.

6. Reservoirs Act (1975)

This act focuses on the management of reservoirs and provides t

a reservoir is a "reservoir manor" if it is designed to hold or con

Water Supply and Water and Sewerage Companies. The relevant element is Part IV which deals with sewerage services. It also and duties of water companies including concerning water usage for services.

led by The Water Industry Act 1999 and the Water Act 2003.

1980

large range of activities and responsibilities that Highways the two highways authorities are Transport for London for the council for all other roads.

the highway authority may construct drains and take actions for the purpose of draining the highways. Highways have the highways drain fully and can take actions to clean out prevent this happening.

Regulations (2009)

came into force in December 2009 and transposed the EU England and Wales. The Flood Risk Regulations require three

- Lead Local Flood Authorities
- The Environment Agency
- Water Companies
- Highways Authorities
- Internal Drainage Boards (not applicable in Camden)
- District and Borough Councils (not applicable in Camden).

In Camden, the four organisations who are risk management authority Borough of Camden, Thames Water, the Environment Agency and All risk management authorities have the following duties and powers:

1. Duty to be subject to scrutiny from lead local flood authorities' They can be called to account for their actions by the Culture Committee.
2. Duty to co-operate with other risk management authorities in and coastal erosion risk management functions, including sharing data.
3. Power to take on flood risk functions from another risk manager agreed by both sides

1. London Borough of Camden

The Flood and Water Management Act 2010 identified Camden as Authority for its administrative area. This gives Camden a strategic management of surface water runoff and groundwater flood risk powers:

- Power to do works to manage flood risk from surface runoff or features that affect flooding
- Power to designate structures and features that affect flooding
- Powers to request information from any person in connection and coastal erosion risk management functions;

It also gives the Lead Local Flood Authority new responsibilities which

- Providing the data, information and tools to inform government management authorities in delivering their responsibilities.
 - Reporting and monitoring flood and coastal erosion risk management

agement. These include:

housing authority
ways authority
ency planning
and open spaces
housing

for both the supply and drainage of water in the borough. It has around flood risk management:

erate systems of public sewers and works for the purpose of a, including maintenance of all drains which serve more than one beyond the property boundary.

ments involving their assets.

movements to alleviate sewer flooding problems with priority being given to external flooding problems

ss and sewers that are to connect to a public sewer from 1 April

4. Transport for London

Transport for London (TfL) is the local government body responsible for the transport system in Greater London. It is responsible for the London's gullies and culverts and for ensuring that these assets do not contribute to flooding. TfL is also responsible for undertaking a climate risk assessment of its assets and operations and developing action plans for key climate risks. As a highways authority it is identified in the Management Act as a risk management authority with all the responsibilities

Other key stakeholders

5. Residents and businesses

It is the responsibility of residents and businesses to look after the including protecting them from flooding. While in some circumstances property owners may be liable due to neglect of their own responsibilities when flooding occurs, despite all notices, meetings, their

For this reason there are some easy steps that all those with aro-

ooding. The Environment Agency has designed one which can
t Agency website www.environment-agency.gov.uk.

Trust to ensure that no flooding occurs from the canals network.

9. Network Rail

Network Rail is responsible for three mainline stations in Camden King's Cross. All other stations are managed by either Transport f railway company. However Network Rail does manage the entire services and the London Overground including cuttings, culverts be crucial for flood risk. They are not risk management authorities ensuring that their assets are maintained and do not increase floc

er capital schemes to alleviate flood risk in areas identified as ensure that the affected communities are engaged early with the s it and share their concerns, interests and priorities and will rely interest in order to make this process a success.

Ion Authority

y (GLA) is the strategic regional authority with powers over ; development and fire and emergency planning. Transport for of the GLA.

ood authority and has no statutory role in flood risk veloped the Drain London project to improve knowledge of d Camden produce a Surface Water Management Plan and sment as required by the Flood Risk Regulations.

ided up boroughs into groups, loosely based on catchments. ammersmith & Fulham, Islington, Westminster, Kensington & ion. This group continues to meet to discuss joint work.

orporation

on is the local government for the City or 'Square mile' and as uthority with responsibilities for flood risk management in its area. It sted Heath and is responsible for management of the Hampstead e impacted by the Reservoirs Act. Under the new legislation all of eservoirs and hence require flood plans. If the ponds are in a chain onds be a reservoir, a plan is needed for the entire chain. More ial risk can be found in the flood risk section.

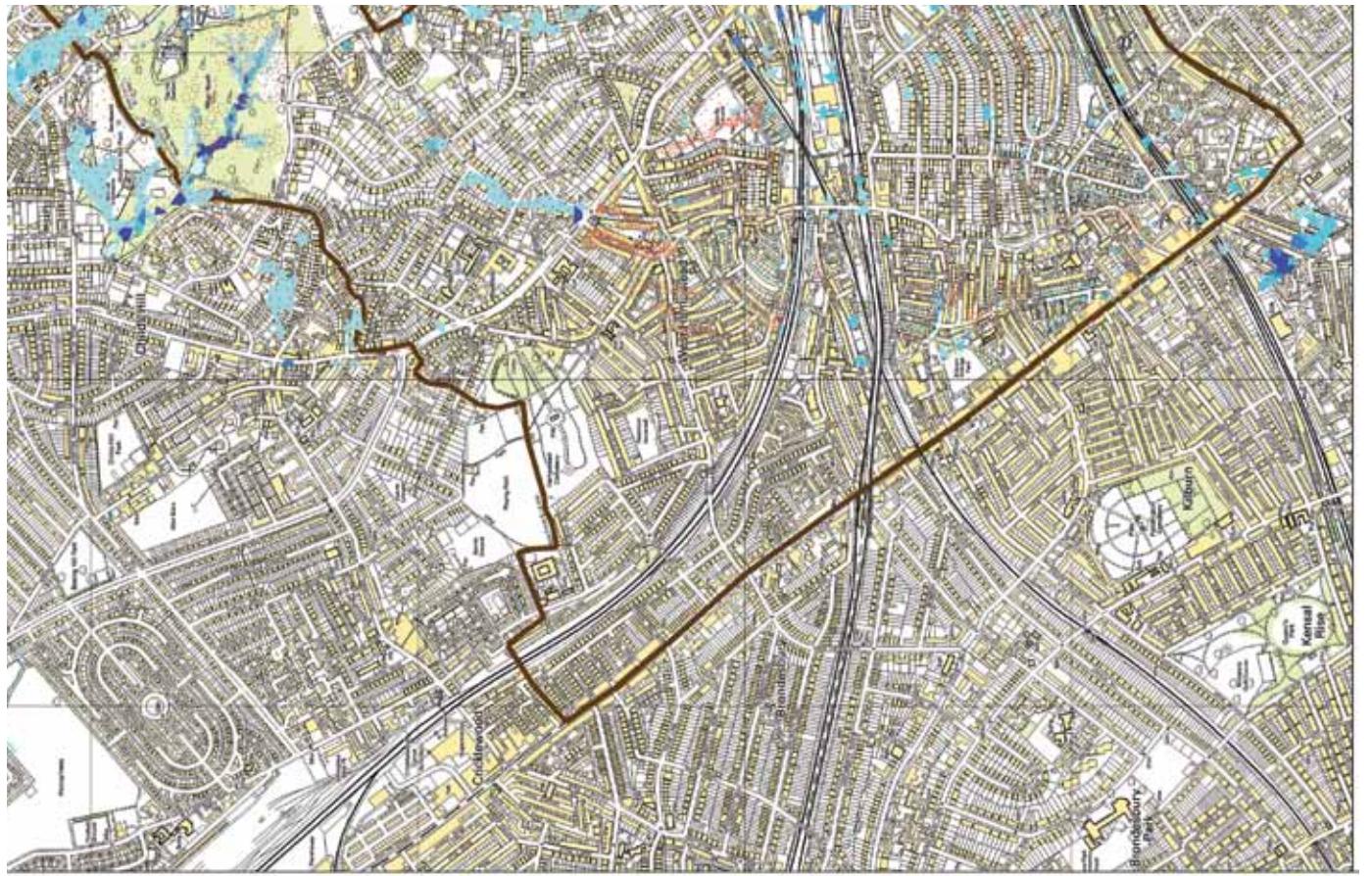
10. Neighbouring London boroughs

All London boroughs are Lead Local Flood Authorities for their arr responsibilities as Camden. However water, of course, flows acro boundaries and so it is crucial to work closely with neighbouring t where issues in Camden are caused by the situation in other bor As well as the boroughs directly surrounding Camden (Islington, West the City of London), Camden will also be working with Hammersmit & Chelsea because although they are not neighbours, they are part c means water can potentially run from Camden through Westminster and so it is possible we may be able to contribute to solutions to the

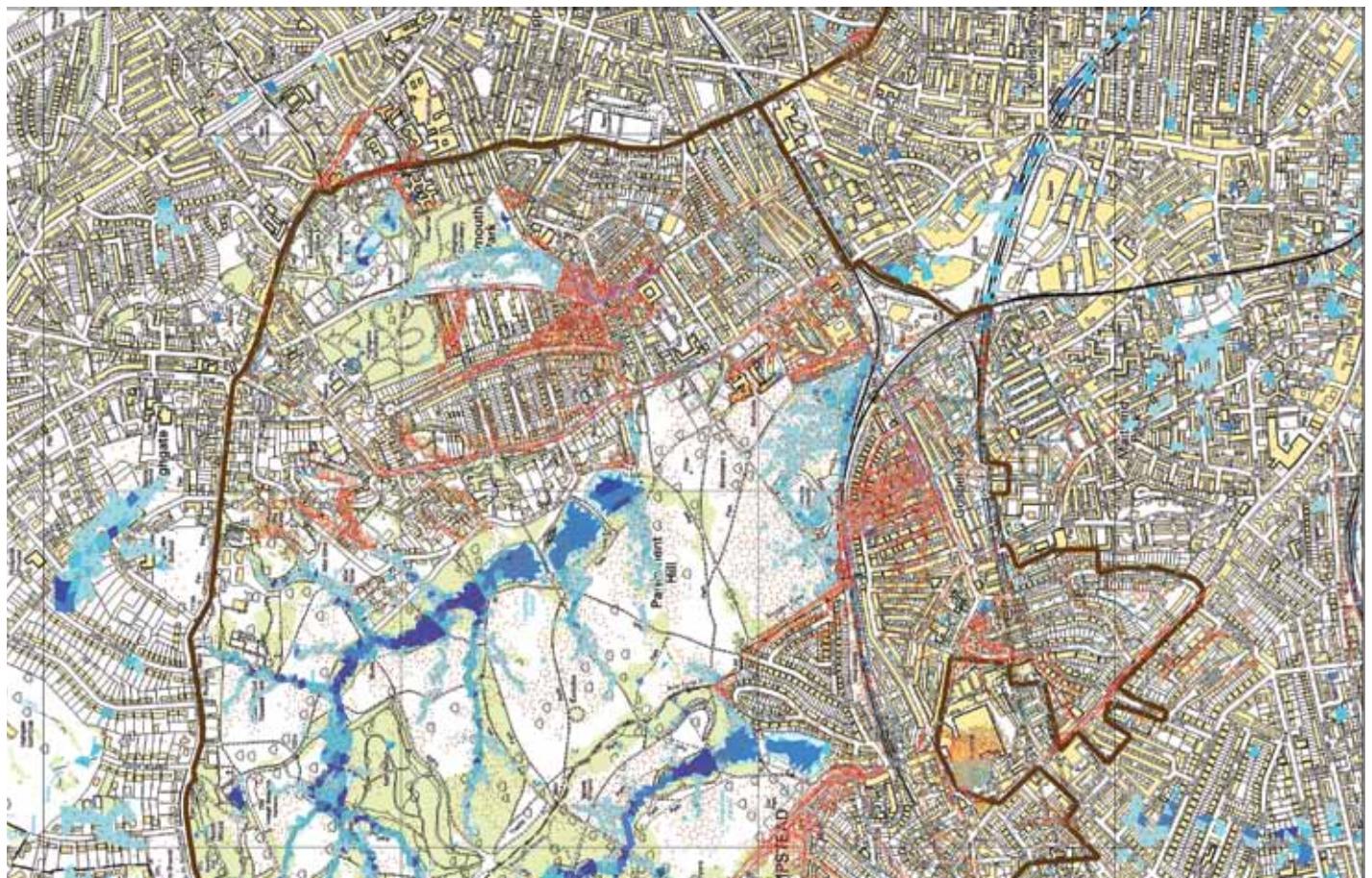
Summary of responsibilities

Responsibility	Stakeholder	Action
Actions to increase understanding of flood risk	Camden Council	Produce Flood Investigation
Actions to increase understanding of flood risk	Camden Council / Environment Agency	Publish Flood Management
Actions to fund and deliver flood defence schemes	Camden Council	Put forward for inclusion RFCC medium
Actions to fund and deliver flood defence schemes	Camden Council	Engagement residents on defence sch
Actions to fund and deliver flood	Thames	Contribute to

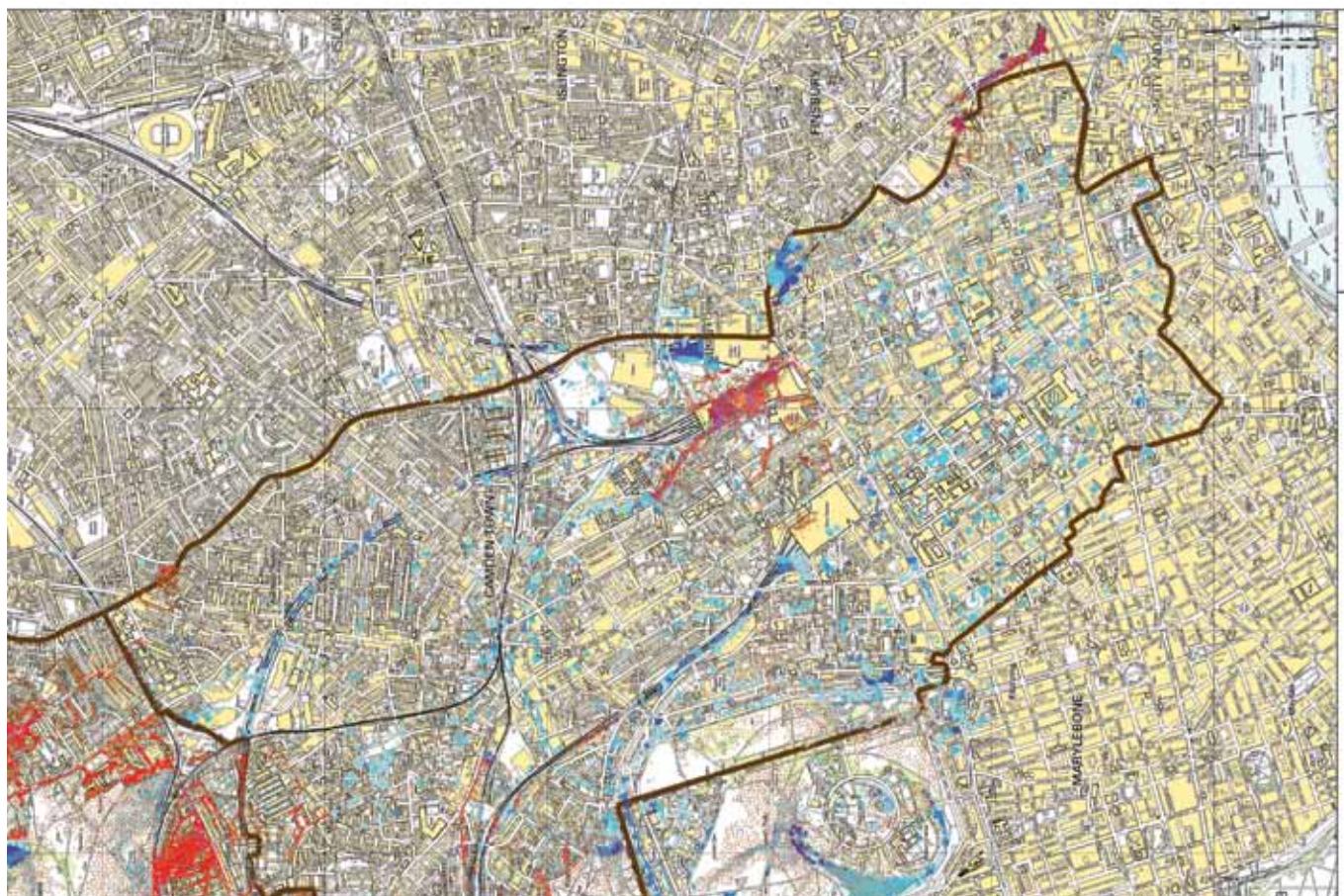
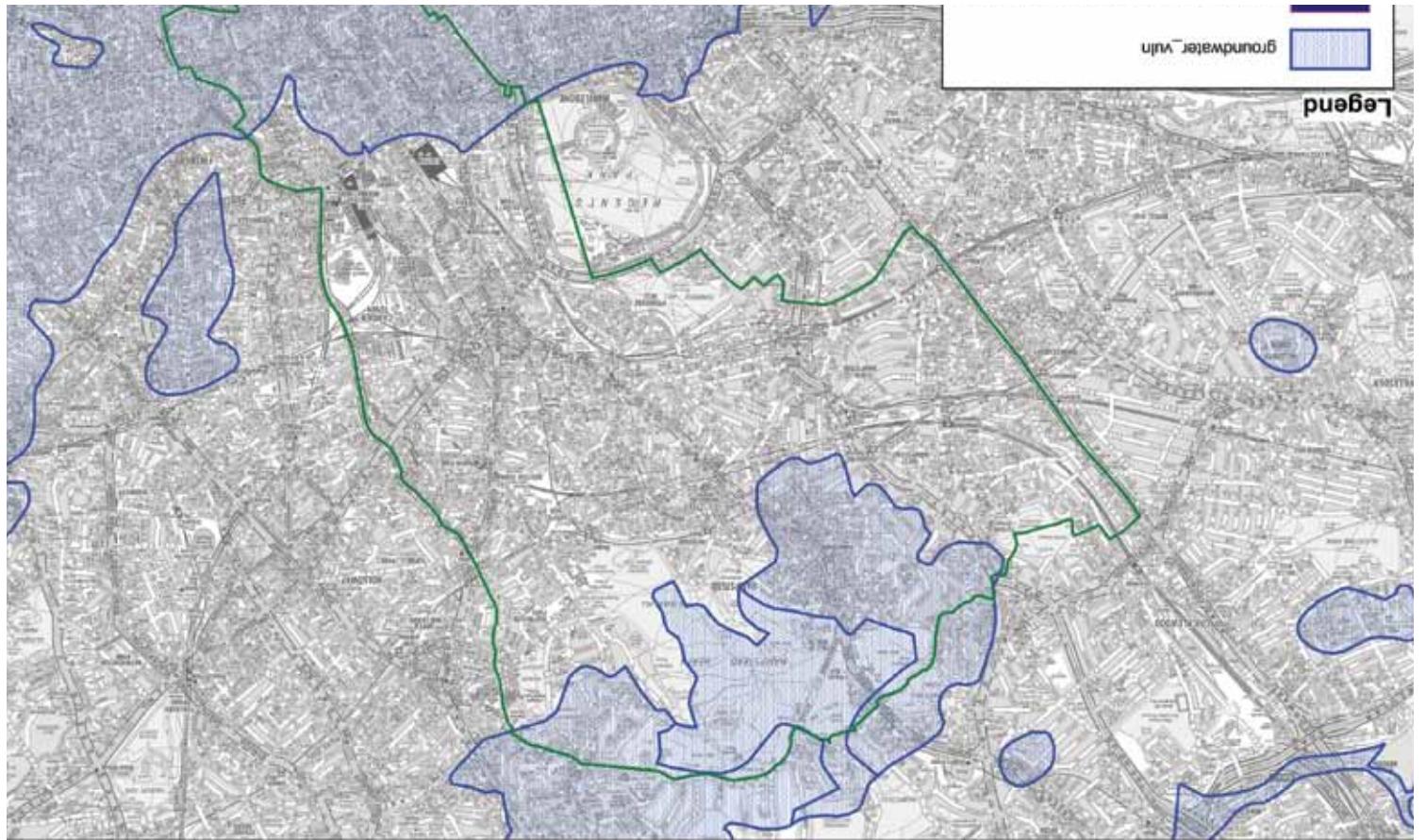
	All asset owners	Inspection, maintenance and repair of own assets	On-going	manager
	Camden Council	Maintenance of the Asset Register and Record	On-going	Use the flood management and strategic risk assessment refreshed to Risk Assess
	Camden Council	Publish the Asset Register	May 2013	
	Camden Council	Refresh the Asset Register	Every March	
	Thames Water and Camden Council	Determine ownership of a disputed pipe	On request	Prospective planning applicants
	All stakeholders	Reporting a flood incident	When required	Actions to ensure new developments meet flood risk requirements
	to Metropolitan Police, the London Fire Brigade, the London Ambulance Service, Camden Council NHS North Central London, Environment Agency, Thames Water and British Waterways	Attendance at all Silver and Gold meetings	When required	Actions to ensure new developments meet flood risk requirements
	to Camden Police	Chair of any Silver or Gold meetings	When required	SuDS Approval Body
	to Camden Council	Produce a new Multi-Agency Flood Plan	Every 2 years or when there is a significant change. Last updated Summer 2012	Ensure that : large scale projects have drainage approval
	to Camden Council and Camden Police	Activation of Multi-Agency Flood Plan	When required	Ensure that : construction drainage impt have sustain approval
	to Camden Council	Co-ordination of a Recovery Co-ordinating Group	When required	If required/ The capability to do this
	to Camden Council	Provision of respite centres		



These are initial maps showing potential flows and areas of ponding
1.33% chance of occurring in any one year (a 1 in 75 year return period)



water level travelling) ↗ ~ 0.05m/s ↘ ~ 0.05m/s



The map shows potential flows and areas of ponding for a flood event with a 1 in 75 year return period. It is an indicative map.

Appendix E - Asset types to be recorded on register

Category	Links	Nodes	Polygons
Type of structures or features	Open channel	Manhole	Reservoir, including lakes and ponds
	Culvert	Inlet	Flood storage pond
	Sewer	Outlet	Swale
	Drain, including highway drain	Pumping stations	Soakaway/filter strip
	Rising main	Gully	Permeable paved area
	Flood defence bank	Inspection chamber	
	Flood defence wall	Junction	
	Permeable pavement	Change of physical character or direction	

Contact

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